

A Systems Approach for Eliciting Mission-Centric Security Requirements

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Abstract—The security of cyber-physical systems is first and foremost a safety problem, yet it is typically handled as a traditional security problem, which means that solutions are based on defending against threats and are often implemented too late. This approach neglects to take into consideration the context in which the system is intended to operate, thus system safety may be compromised. This paper presents a systems-theoretic analysis approach that combines stakeholder perspectives with a modified version of Systems-Theoretic Accident Model and Process (STAMP) that allows decision-makers to strategically enhance the safety, resilience, and security of a cyber-physical system against potential threats. This methodology allows the capture of vital mission-specific information in a model, which then allows analysts to identify and mitigate vulnerabilities in the locations most critical to mission success. We present an overview of the general approach followed by a real example using an unmanned aerial vehicle conducting a reconnaissance mission.

I. INTRODUCTION

Assessing the security of Cyber-Physical Systems (CPS) has long been handled in the same manner as that of software security: that is to identify and address individual component threats. These threats are often identified by analysts using a variety of threat detection methodologies. However, it has become increasingly common, when dealing with complex and interconnected systems, that vulnerabilities are only identified during forensic analysis after a security breach [1], [2] or even after detrimental effects have already taken place [3]. This issue is particularly concerning in the realm of safety-critical CPS, where such security breaches can put human lives in immediate danger. This is the case due to the intrinsic interaction between software-oriented control and the physical world in CPS, where the lines between the fields of safety and security become blurred, such that it is necessary to consider them as a single entity when trying to ensure their successful and safe operation.

An important metric that has often been neglected in the security of CPS is the specific mission, or expected service, that it is intended to perform. Traditional analysis methods are mission-agnostic; vulnerabilities are viewed in the context of whether or not security is breached, regardless of the magnitude of the breach's effect on its mission requirements or possible unacceptable outcome later on.

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By creating a mission-aware analysis, the steps towards mitigating a vulnerability are taken in a manner that prioritizes the outcome of the mission. This does not only include traditional security solutions, but also includes notions of resiliency. Resiliency in the context of CPS refers to the ability of the system to continue to provide the expected service despite the presence of attacks or other disturbances. This means that on the one end, a vulnerability may be ignored if it has no effect on mission outcome while on the other end, classes of vulnerabilities that could potentially disrupt the mission of the CPS might require extensive preemption and mitigation strategies.

This approach to CPS cybersecurity is born out of the need to assure the successful mission of military systems such as Unmanned Aerial Vehicles (UAV), smart munitions, and other vehicles against adversaries with varying capabilities. For example, a small, hand-launched UAV used for tactical reconnaissance in Iraq likely has significantly fewer threats to mission success than that of a large, strategic reconnaissance UAV used against a nation-state. This concept extends to non-military systems as well. Autonomous vehicles have major security concerns, but the security needs may differ based on the mission it is assigned to perform. In civilian applications, an autonomous highway vehicle might have far greater potential for harming others than an autonomous farming vehicle collecting produce. Thus, the measures taken to secure each vehicle should differ accordingly. This strategy allows for informed security decisions, especially in resource-limited scenarios. As an additional consequence, the security of CPS does not become unmanageable.

With the concepts mentioned above in mind, we propose a new, top-down analysis and modeling methodology that takes a mission-centric viewpoint to safety and security of CPS. This methodology combines inputs from system experts at the design and user levels utilizing Systems-Theoretic Accident Model and Process (STAMP) [4] to identify potentially hazardous states that a CPS can enter and reason about how transitioning into those states can be prevented. By focusing on the intended mission, this methodology can be applied to both existing and yet-to-be designed systems, which allows for security analysis to occur earlier in the design cycle. This allows for security solutions to have both greater impact on performance and reduced cost of implementation (Fig. 1). Additionally, this proactive, data-driven approach is in contrast to the reactive,

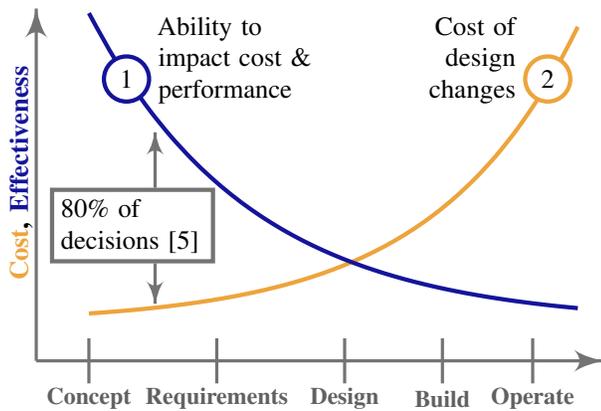


Fig. 1. Decision effectiveness during life cycle (adapted from [6]).

“whack-a-mole” style of other security strategies.

The proposed approach consists of two main parts. First, an information elicitation exercise with the main stakeholders of the mission, which serves to gather mission goals, objectives, expectations, and procedures. By eliciting information from both the designers and users of the system, we attempt to minimize the disconnects between the design and actual implementation or use of the system. The second part consists of a modeling phase, which utilizes the information during the elicitation exercise. Specifically, the modeling phase utilizes systems and control theory to formalize the natural language outputs of the information elicitation exercise and connect the abstract, mission-level information to concrete, hardware or software elements of the system. The resulting model can then be used for qualitatively identifying vulnerabilities and acting on them, or as a building block for more quantitative vulnerability and threat analysis.

The contributions of this paper are:

- an analytical framework that incorporates stakeholder perspectives to give a mission-centric viewpoint to enhancing the safety, security, and resiliency of a particular CPS;
- a modeling technique that captures the behavior of the CPS within its mission; and
- a concrete application to a real-world CPS and its corresponding mission.

II. BACKGROUND

Cybersecurity generally follows a software-oriented perspective. Mead and Woody [7] present state-of-the-art methods for software assurance, and focus on integrating security earlier in the acquisition and development cycle of software. Furthermore, Mead, Morales, and Alice [8] describe an approach that uses existing malware to inform the development of security requirements in the early stages of the software lifecycle. This approach seeks a similar product to the one presented in this paper; however, it follows the standard, bottom-up approach of identifying threats and generating solutions based on those threats. These techniques work well for IT software systems, yet are insufficient for CPS. Hu [9] asserts that

these cybersecurity approaches are not effective for CPS as an attack on a physical system is not necessarily detectable or counteracted by cyber systems. Burmester et al. [10] define a threat modeling framework specifically for CPS that takes into account the physical component of CPS that many other methods do not, yet this approach still relies on historical threats to identify vulnerabilities.

Systems Theoretic Process Analysis for Security (STPA-Sec) [11], however, aims to reverse the tactics-based bottom up approach of other cybersecurity methodologies. While we seek to address the same issue, our implementation of STPA-Sec differs in two key areas. First, the implementation presented by Young and Leveson is a methodology to be performed by analysts on their own, whereas our implementation is informed explicitly by mission and system stakeholders via the information elicitation exercise. This aids the STPA-Sec analysis by minimizing the chance of outputs not matching the perspectives and experiences of the stakeholders. Second, the approach presented in this paper introduces a mission-aware viewpoint to the STPA-Sec analysis. That is, one could have the exact same CPS in a completely different mission context, and would potentially want to choose different security solutions. The incorporation of the mission into the analysis scopes the security problem above the cyber-physical system level, which both opens up possibilities for potential vulnerability solutions, and motivates the choice of security or resiliency-based solutions.

III. MISSION-CENTRIC CYBERSECURITY

The information carried out by both the information elicitation and the STPA-Sec hazard analysis not only assist us in facilitating systematic requirements and model development but, also, allow us to secure system’s more effectively by being *aware* of their mission-level requirements. For one, by applying the proposed methodology we are not blindly securing subsystems but, rather, we distill to the subsystems that are important toward a mission goal. Then, we can erect barriers in those subsystems that can assure, within error, the successful mission because we have addressed the possible insecure controls that can lead to unsafe behavior. This benefit becomes more apparent when we deal with multiple complex system’s that coordinate with each other to achieve mission success.

Traditionally, there is no “science” to applying security as a structured assistant to mission success. Indeed, it is often true that the procedure of securing mission-critical system’s is based upon an unstructured and ultimately random security assessment that might or might not lead to mission degradation (see policy lists). This is problematic because security should not be exercised for the sake of security but, in general, should be used as a tool to avoid possible transitions to states that violate the system’s expected service. Avoiding this transitioning to hazardous states is the *raison d’être* of security. Following that definition, any security measure that goes beyond providing assurance of safe behavior or any measure that doesn’t adequately assure the safe behavior of

the system during a mission is a loss of resources and, hence, can inadvertently be a hindrance in the command and control of military systems.

IV. INFORMATION ELICITATION

The information elicitation exercise seeks to gather as much data as possible about a mission and the use of a CPS within that mission. This includes the objectives, success criteria, material needs, and other similar information about a mission in general, as well as the particular role a CPS would have during that mission. This exercise is completed by an analyst team leading a structured discussion with a range of stakeholders relevant to the CPS and mission. The main products include a detailed, natural language description of the mission, a concept of operations (ConOps) specific to the CPS's use in that mission, a list of functions or components that are critical to mission-success, and insights about unacceptable, hazardous, or undesirable events or outcomes with respect to the mission (Fig. 2). This information serves as the basis for the second step of our proposed methodology; however, it is extremely valuable on its own for guiding future cybersecurity solutions.

A. Conducting the Exercise

A key tenet to our approach is bringing together the system's stakeholders that can better inform the use, operation, and requirements of the mission and, consequently, the desired behavior of the system itself. For a military CPS, these stakeholders include system designers, military commanders, military operators, maintenance technicians, and potentially other personnel that might hold pertinent information on the success of the mission.

By discussing with the stakeholders of the mission, we gain an important understanding about the expectations, requirements, world-views, and interactions that each stakeholder has with the system. Since each stakeholder has a different role and area of expertise, the differing views on how the system operates and performs give well-rounded insights and context to how a system will be used as part of a larger mission.

The analyst team is responsible for leading the discussion between the stakeholders. It is their duty to guide topics and ask specific questions that provide the information needed to construct a full model of the mission and CPS. The analysts should ensure that they have a clear understanding of the basic architecture, function, and purpose of the mission and CPS before moving on to the next phase of the discussion.

The analysts, then, obtain a list of the mission goals, sub-goals, success criteria, and reasons for mission failure. Additionally, the analysts consult with the mission planners on what may constitute an unacceptable outcome of the mission. For example, an unacceptable outcome could include collateral damage in an air strike mission or a failure to gather information in a surveillance mission. By listing out the unacceptable outcomes of the mission, we begin to develop a sense of mission critical functions, objectives, and actions.

After the analyst team gathers the general information described above, the next step is to challenge the stakeholders'

routines, expectations, and experiences with both the CPS and the mission. The analysts ask questions, based on the previously gathered information, about what the stakeholder may do if a particular situation arises during the mission. For example, an analyst may ask the CPS operator what he or she might do if the CPS lost functionality during the mission. The purpose of asking these questions is two-fold: to get the stakeholders to think about how they may or may not be able to adapt to losses in functionality due to adversarial events or other causes, and to further develop an understanding of the critical aspects of the mission and CPS. The answers to these questions can highlight potential oversights in the mission or the CPS and further inform the construction of the model in the next steps of the methodology.

After the information elicitation exercise is completed, the logs of the discussions contain vast amounts of data that is difficult to use on its own. Consequently, it is necessary to organize that information into a more formal form—which allows for direct analysis of the CPS and its mission—in addition to providing the structure for later models used for automated vulnerability analysis.

V. STAMP & STPA-SEC

To increase the interpretability of the information collected in the information elicitation, we propose using a modified version of STPA-Sec [11], which is itself derived from STAMP [4].

STAMP is an accident causality model that captures accident causal factors including organizational structures, human error, design and requirements flaws, and hazardous interactions among non-failed components [4]. In STAMP, system safety is reformulated as a system control problem rather than a component reliability problem—accidents occur when component failures, external disturbances, and/or potentially unsafe interactions among system components are not handled adequately or controlled. Moreover, the safety controls in a system are embodied in the hierarchical safety control structure, whereby commands or control actions are issued from higher levels to lower levels and feedback is provided from lower levels to higher levels. STPA-Sec is an analysis methodology based on the STAMP causality model, which is used to identify cyber vulnerabilities.

By using this framework, we are able to capture the relevant information from the information elicitation exercise in a systems-theoretic model of the mission and the CPS. This model systematically encodes the unacceptable outcomes of the mission, the hazardous states that can lead to those outcomes, and the control actions and circumstances under which those actions can create hazardous states. This information can be modeled from the mission-level all the way down to the hardware and component level, which allows for full top-to-bottom and bottom-up traceability. This traceability allows us to evaluate the cascading effects of specific changes to hardware, software, the order of operations, or other similar events on the potential outcome of a mission. As a result, we can then use this information to identify and evaluate vulnerable areas

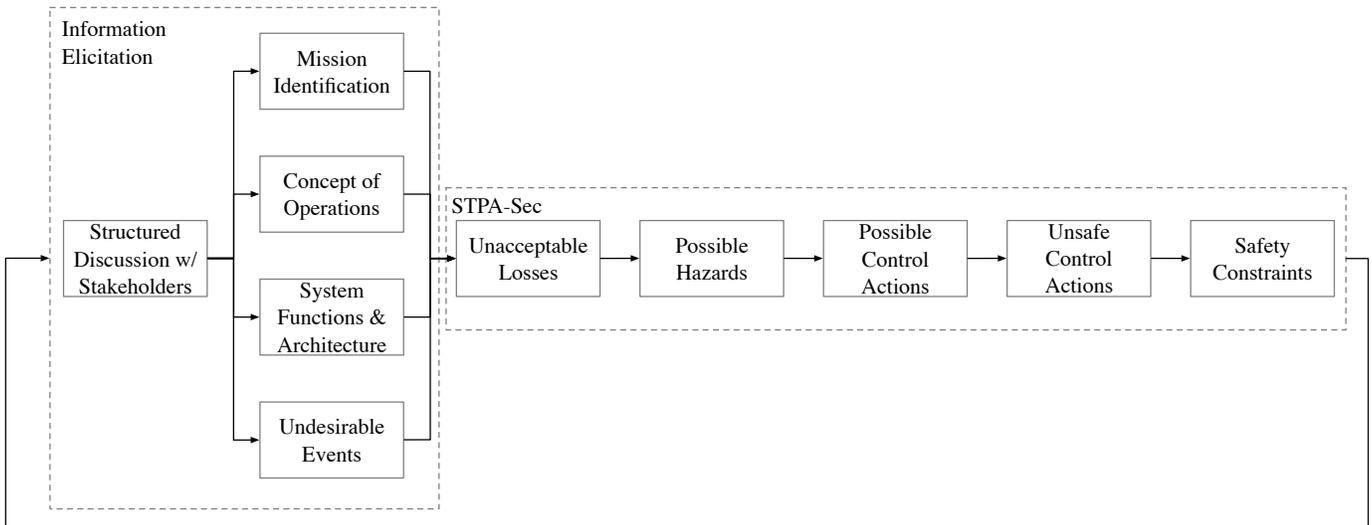


Fig. 2. Concept view of how the information elicitation exercise facilitates the STPA-Sec analysis.

in a system and take steps to mitigate, tolerate, or eliminate those vulnerabilities.

A. Constructing the Model

The STPA-Sec model identifies how security issues can lead to accidents or unacceptable losses. In particular, the model outlines the behavior of the CPS and other actors within the overall mission and how that behavior can become unsafe. There are several stages in the STPA-Sec using the artifacts produced in the elicitation exercise (Fig. 2).

The first step of building the model is identifying the mission to be performed, which is explicitly defined in the elicitation exercise. The general statement takes the form of, “The mission is to perform a task, which contributes to higher-level missions or other purposes.” The specific language used here serves to succinctly and precisely outline the general purpose and function of the mission. After defining the mission, the next step is to define the unacceptable outcomes or losses associated with the mission. For example, an armed UAV conducting a strike mission may have an unacceptable loss defined as any friendly casualties occurring. These losses or outcomes were either explicitly or implicitly identified and prioritized by the mission stakeholders. For example, the failure to destroy a target may be less important to mission commanders than avoiding friendly casualties.

After defining the unacceptable losses, we define a set of hazardous scenarios that could potentially result in an unacceptable outcome. Some of these scenarios may have been described during the elicitation exercise; however, it is likely that many will be defined by the analysts on their own. For example, in the UAV mission and unacceptable loss described in the previous paragraph, a hazardous scenario might be that friendly forces are within the targeting area. This on its own does not necessarily lead to the unacceptable loss of friendly casualties, but such an outcome is certainly a possibility if the munition is in fact launched. The set of hazardous scenarios

does not have to be an exhaustive list; however, the analysts should strive to define a set of hazards that have a reasonable chance of occurring during a mission.

After defining the set of hazards, the analysts outline a functional hierarchy and the control actions that can be taken at each level during the mission. For example, in a typical mission, there might be three functional levels or actors: the mission planner, the system operator, and the physical system. The defined functional levels depend on how the analysts define them and can vary depending on the system in question, yet this step is necessary as it allows us to scope the model to a reasonable degree of granularity and fidelity. Next, the analysts define the control actions that can be taken at each level represented by generic control loops (Fig. 3). In general, the control action at one functional level enacts a change onto a controlled process at a lower level via an actuator and then the controller receives feedback from the controlled process via a sensor. For example, a control action in the mission planning functional level could be defining a flight plan for an unmanned reconnaissance mission, and a control action at the operator level in the same mission might be commanding the vehicle to make a 30 degree turn to the north. The control actions and functional levels should be represented in a flow diagram that represents the planned order with respect to the mission. This will help analysts establish the *baseline* order of operations and procedures during the mission, which can be used later to analyze deviations from standard operating procedure.

After defining the control actions within a mission, the next step is to define the circumstances in which a particular control action could be unsafe. These circumstances can generally be defined as being a part of one of the four following categories:

- not providing a control action causes a hazard;
- providing the control action causes a hazard;
- the control action is performed at the incorrect time or out of order;

take the form of “what if this probable scenario happens?” Whilst this is not an exhaustive approach to identifying possible courses of action in abnormal scenarios, the purpose is to get an idea of how the stakeholders may react to losses of functionality in the CPS. For example, the military commanders indicated that the reconnaissance mission would fail if no visual information could be collected by the UAV and that information would need to be gathered by other methods. These other methods could involve sending in a team of reconnaissance troops, but it would be preferable to avoid putting human lives at risk. The system designers indicated that if the UAV lost GPS service, then the integrity of the mission would be compromised, but not necessarily result in mission failure as the inertial navigation unit would take over. In general, for this particular mission, the loss of video functionality directly results in mission failure. Other loss of functionality, such as GPS navigation, can result in mission failure, but does not necessarily mean a full-degradation of the mission. This information helps prioritize unacceptable losses and hazards when modeling using STPA-Sec.

B. STPA-Sec Model for a UAV Reconnaissance Mission

The first step in building the STPA-Sec model is to define the mission and the CPS in the context of its role in the mission. This system and mission was defined as follows: “A reconnaissance UAV is a system to gather and disseminate information and/or data by means of imaging (or other signal detection) and loitering over an area of interest to contribute to accurate, relevant, and assured intelligence that supports a commander’s activities within and around an area or interest.” This statement is effectively a combination of the elicitation exercise’s definitions of both the UAV and the mission it performs.

The next step is to identify the unacceptable losses that could occur during the mission in order of priority (Table I). In this case, this information comes directly from the stakeholders. Given the tactical nature of this mission and the small size of the UAV, it is less vital to be concerned with the loss of the vehicle itself, but rather the loss of potentially key intelligence from the inability to survey the area of interest.

Next we identify a set of hazards, the worst-case environment for that hazard to occur in, and the unacceptable loss that could result from that hazard as per the methodology (Fig. 2). The three hazards listed were determined to create the greatest threat of resulting in an unacceptable loss (Table II). The stakeholders indicated that the information collected during this mission is critical for mission success; therefore, the top hazards relate to the absence or unreliability of information.

The next step is to identify the generic control actions that can be taken at different functional levels in the system in order to provide causal paths to a particular hazard. For this mission, there were five functional levels defined: mission-level requirements or plans, the human operator or pilot, the UAV autopilot system, the control servos and imaging payload, and the physical environment in which the UAV operates (Fig. 4). At each level, there are a set of control actions that can be taken

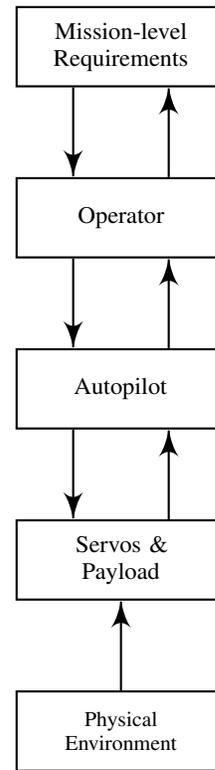


Fig. 4. A hierarchical controls model that defines the expected service of a UAV. Each level is defined by a generic control structure. Inadequate control in each level can cause an adversarial action to degrade the expected service and produce a hazardous state.

to influence the behavior of the surrounding levels, apart from the physical environment, which only provides disturbances to the control structure.

For example, at the mission-level a commander will designate the area of interest for the reconnaissance mission, which feeds into the actions that the pilot takes to satisfy that requirement, and so on. For each control action, there is a scenario in which one of the four types of unsafe control actions creates at least one of the hazards identified (Table II). A subset of these control actions and circumstances is produced in this paper (Table III).

Now that we have identified the control actions available in the system and the conditions under which they create hazardous scenarios, we can identify a set of constraints that can be applied to the behavior of the system to limit the possibility of a hazardous scenario leading to an unacceptable loss. Constraints are produced based on the identified control actions (Table III and Table IV).

In addition to the constraints that should be applied on the system, analysis of the STPA-Sec model identifies areas that should receive the most attention in order to increase security and resiliency against cyber attacks that can produce unacceptable mission outcomes. For the UAV reconnaissance mission identified in this example, the most pressing unacceptable outcome relates to military commanders not receiving vital information about potential enemy activity within an area of

Table I
UNACCEPTABLE LOSSES FOR A UAV RECONNAISSANCE MISSION.

Unacceptable Loss	Description
L1	Loss of resources, e.g., human, matériel, due to inaccurate, wrong, or absent information
L2	Loss of classified or otherwise sensitive technology, knowledge, or system(s)
L3	Loss of strategically valuable matériel, personnel, or civilians due to loss of control of system(s)

Table II
HAZARDS THAT CAN CAUSE UNACCEPTABLE LOSSES.

Hazard	Worst-case Environment	Associated Losses
H1—Absence of information	Imminent threat goes undetected	L1: Manpower, matériel, territory, etc.
H2—Wrong or inaccurate information	Threat is incorrectly identified or characterized	L1: Manpower, matériel, territory, etc.
H3—Loss of control in unacceptable area	UAV is lost in enemy territory and suffers minimal damage in crash/landing	L2, L3: Compromise of critical systems, intelligence, and/or other potentially classified information or technology

Table III
HAZARD ACTIONS.

Control Action	Not Providing Causes Hazard	Providing Causes Hazard	Incorrect Timing or Order	Stopped Too Early or Applied Too Long
CA 1.1 Designate area of interest	H1: No information collected	H1, H2: Area is wrong or will not provide needed information	H1, H2: Area designated is no longer of use	H1, H2: Area would be useful at another time
CA 1.2 Specify surveillance target	H1, H2: Surveillance is not focused and provides too little or too much information	H1, H2: Target is wrong or does not provide needed information	H1, H2: Target is no longer of interest or does not provide needed information	H1: Needed information occurs before or after surveillance
CA 1.3 Indicate type of intelligence needed	H1, H2: Gather too much or too little data to be useful	H1, H2: Intelligence type is appropriate for what is needed	H1, H2: Type of intelligence collected at wrong time, i.e., SIGINT during time with no signals	H1: Miss desired type of intelligence
CA 1.4 Create rules of flight or engagement	H3: UAV strays into inappropriate area	H1, H2: UAV cannot collect needed information	H1, H2: Needed information not collected	H1, H2: Needed information not collected

Table IV
SAFETY CONSTRAINTS FOR A FRAGMENT OF COMPONENT-LEVEL CONTROL ACTIONS.

Control Action	Safety Constraint
CA 1.1 Designate area of interest	The mission planner shall always clearly define the area of interest to align with any future mission that the for which the reconnaissance is needed
CA 1.2 Specify surveillance target	The mission planner shall indicate as specific a target as possible for the reconnaissance
CA 1.3 Indicate type of intelligence needed	The mission planner shall designate a specific type of intelligence that the mission is going to collect
CA 1.4 Create rules of flight or engagement	The mission planner shall indicate a specific set of rules of engagement to prevent confusion

interest. In this case, the integrity of the video feed coming from the UAV should receive top priority. Developing and evaluating measures for ensuring integrity of the video feed (or assuring that the system can identify when integrity has been lost) is outside of the scope of this paper.

VII. DISCUSSION & CONCLUSIONS

In this paper we presented a systems approach to augmenting security and resiliency for CPS. This framework is based on a top-to-bottom identification of unacceptable losses or outcomes to a particular mission that the CPS performs and examines how the paths to those outcomes can be avoided. We have

shown an application of this approach to a hypothetical tactical reconnaissance mission using a small UAV and generated a set of constraints that should be present in the behavior of this example system to avoid pathways to unacceptable outcomes. In addition, this approach identifies the areas most critical to mission success as starting points for future implementations of security or resiliency solutions.

A future direction based on the findings of this work includes implementing the identified system constraints on a model and formally checking that they can avoid unacceptable losses to the mission. Additionally, this work could be extended by closing the loop and testing security or resiliency solutions' effects on the behavior of the system in its mission. This would allow security and resiliency solutions to be evaluated based on their cost, complexity of implementation, and effectiveness at preventing unacceptable mission outcomes.

Through this work, we have identified an approach to reversing the traditional bottom-up nature of other security methodologies based on a mission-aware viewpoint. This approach recognizes that security is a hard and complex problem, but seeks to manage the costs and complexity of increasing security and resiliency by focusing on avoiding unacceptable losses rather than reacting to threats as they appear.

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